

CONFIDENTIAL

NR #76-280

1 October 1976

*WMP*  
*9/10/76*

MEMORANDUM FOR THE RECORD

SUBJECT: Narcotics/Terrorists Breifing - Senator Sam Nunn (D., Ga.)

1. This afternoon, Senator Nunn called the Director to request an informal briefing in his office Tuesday, 5 October, at 2:00 p.m. on "alarming findings he has regarding the border."

2. In follow-up of the Director's instructions, I called Ken Adkinson, Permanent Subcommittee on Investigations, Senate Government Operations Committee staff, to get the specifics needed:

a. They have significant information from a number of sources concerning the interchange of weapons for narcotics involving revolutionary groups, both in Mexico and the United States. Senator Nunn would like to have our impression with respect to this, all off the record.

b. The jurisdiction of their Subcommittee involves both revolutionary groups and narcotics.

c. They recognize that we would be reluctant to criticize sister agencies in the drug enforcement business (this is the reason they initially let us off the hook on formal testimony) but they would like to have insight from our perspective, again on an off the record basis, of weaknesses in the overall effort. (He agreed with the existence of the basic dilemma between a foreign intelligence agency which needs to protect its sources and the interest of enforcement agencies in arrests. Their interest in this aspect is to determine how they could be helpful to us and the overall effort by closing gaps and resolving problems. He made specific mention of problems in ATF and Customs.

d. In line with our helping identify problems to them, he mentioned the information they had received from [redacted]

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*2* *Signer*

6 OCT 1976

OLC#76-2869

MEMORANDUM FOR: Director of Central Intelligence

VIA: Deputy Director for Operations  
Deputy Director for Intelligence  
Office of Legislative Counsel

FROM:

Special Assistant for Coordination  
of Foreign Narcotics Information

SUBJECT: Briefing of Senator Nunn and Staff  
Members of the Senate Permanent  
Subcommittee on Investigations

1. Action Required:

This memorandum is primarily for the Director's information. As noted in paragraph 3.c. below, staff and operational elements are initiating necessary action to respond to requests for follow-on information made by Senator Nunn and Subcommittee Staff members.

2. Background:

a. [redacted] Special Assistant for Coordination of Foreign Narcotics Information, accompanied by [redacted] of the Office of Legislative Counsel, met with Senator Sam Nunn, Acting Chairman of the Senate Permanent Subcommittee and subcommittee staff members in the Senator's office on 5 October 1976 to brief them on CIA's role with regard to international narcotics control and answer any questions they might raise. Accompanying Senator Nunn were Mr. Howard J. Feldman, Chief Counsel; Mr. Stuart M. Statler, Minority Chief Counsel; Mr. Bob Sloan, Minority Special Counsel; Mr. Keith Adkinson, Assistant Counsel; and Mr. Bill Gallinaro, Investigator.

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SUBJECT: Briefing of Senator Nunn and Staff Members  
of the Senate Permanent Subcommittee on  
Investigations Page 2

b. Senator Nunn opened the discussion by explaining the Subcommittee's concern over the flow of narcotics into the United States and the possibly related problem of arms trafficking and terrorism. The Senator emphasized his desire to gain the best possible factual appreciation of these problems without in any way impinging adversely on any operational equities of the various Executive Branch agencies or departments with which the Subcommittee might deal.

c. [ ] responded that the Agency appreciated the opportunity to meet with the Senator and his staff, and that the Director had instructed us to be as responsive as possible. [ ] then took up the questions that Mr. Adkinson of the Staff had forwarded to the Office of Legislative Counsel (Attachment A). Mr. [ ] referred to and discussed the Agency's appreciation of the interchange of weapons for narcotics (Attachment B). The main thrust of this assessment is that the Agency has no information directly linking revolutionary groups with narcotics trafficking in order to obtain weapons from the United States. This led into a rather lengthy discussion of how the Agency is organized, what kinds of reports it produces (finished and unevaluated intelligence) and the Agency's role with regard to international terrorism. Mr. [ ] explained that CIA has not specifically attempted to collect information on U.S. weapons coming into Mexico, pointing out that this touches too closely on domestic enforcement areas of responsibility. He added that while he is not responsible for terrorism, it is his understanding that the CIA has an intelligence requirement to collect information on international terrorists as distinct from groups that might be opposing a given government but not operating internationally. The Senator and his staff appeared to understand this important distinction. [ ] said the Staff members might want to consult with officers from our International Terrorism Staff and the [ ] for a more profound discussion of Mexico and terrorism. (Arrangements are being made to provide the Staffers with this briefing.)

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SUBJECT: Briefing of Senator Nunn and Staff Members  
of the Senate Permanent Subcommittee on  
Investigations Page 3

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d. Moving on to the question concerning the Subcommittee's interest in CIA's views with regard to inadequate foreign narcotics intelligence, [ ] discussed the problems and recommendations outlined in Attachments C and D. The main thrust of this discussion concerned problems stemming from foreign intelligence agencies sharing information with enforcement agencies; the need for DEA to allocate more resources to the overall intelligence process as it relates to narcotics; and legal problems and restrictions related to the legal obligation to protect sources on the part of intelligence agencies whereas enforcement agencies must use information in open court proceedings. [ ] discussed CIA's recommendation to the Cabinet Committee on International Narcotics Control to review U.S. strategies abroad, particularly its view that U.S. efforts should be aimed at getting foreign governments to undertake the burden of prosecuting or otherwise immobilizing foreign traffickers in their own countries rather than attempting to build cases against them for prosecution in the United States. Such a change in U.S. strategy could help avoid many of the legal and other problems that enforcement and foreign intelligence agencies now face with regard to sharing information and the coordination of foreign operations against traffickers. [ ] carefully pointed out that DEA is taking significant steps to improve its intelligence capability, and he hoped his previous remarks would be absorbed with this remedial action by DEA in mind.

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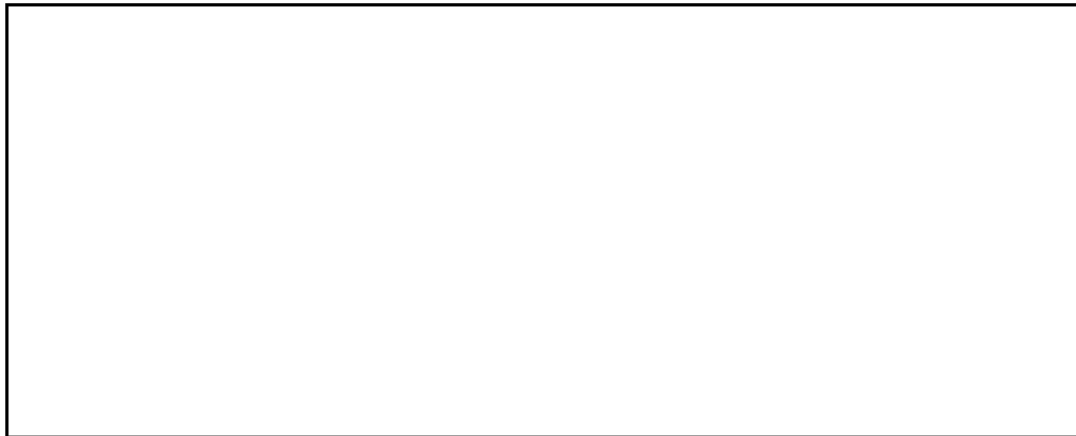
3. Staff Position:

a. It was clear the Subcommittee Staff has

[Redacted]

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SUBJECT: Briefing of Senator Nunn and Staff Members  
of the Senate Permanent Subcommittee on  
Investigations Page 4



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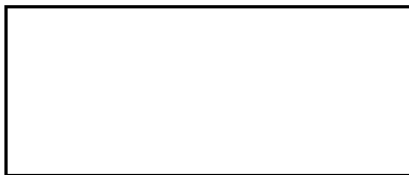
b. The Subcommittee will want a continuing relationship with the Agency, such as receiving finished intelligence information and briefings, and possibly the publications produced by the



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c. As it turned out, the discussion centered much more on gun running and terrorism than it did on narcotics. [redacted] urged the Staff members to provide us with more specific questions in advance of future briefings in the interest of obtaining more efficient support from the Agency. The Staff members should also be encouraged to be more forthcoming about their own information if part of their purpose is to seek our help in authenticating or validating it.

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Attachments: A/S

cc: SA/DDCI  
C/P&CS  
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SA/DO/O  
AGC/DDO  
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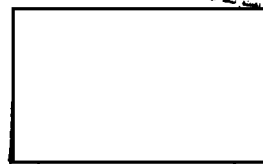
Distribution: One to each via addressee  
One to each cc addressee

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OLC #76-

2810

1 October 1976



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MEMORANDUM FOR THE RECORD

04 OCT 1976

SUBJECT: Narcotics/Terrorists Briefing - Senator Sam Nunn (D., Ga.)

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c. They recognize that we would be reluctant to criticize sister agencies in the drug enforcement business (this is the reason they initially let us off the hook on formal testimony) but they would like to have insight from our perspective, again on an off the record basis, of weaknesses in the overall effort. (He agreed with the existence of the basic dilemma between a foreign intelligence agency which needs to protect its sources and the interest of enforcement agencies in arrests. Their interest in this aspect is to determine how they could be helpful to us and the overall effort by closing gaps and resolving problems. He made specific mention of problems in ATF and Customs.

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e. He also mentioned information they have that some of the weapons trafficking into the United States is Cuban supported.

*Nothing*

3. Participating in the briefing with Senator Nunn will be: Adkinson, Howard Feldman, Stuart Statler and Bob Sloan. He said they all have Top Secret clearances and will provide the necessary information so that this can be verified.

4. Adkinson seemed to be very sensitive to the constraints which exist, both with respect to guidelines as they may affect areas relating to domestic activities and to our need to protect sources and methods. It was agreed that I would get back to him, if not on Monday, by Tuesday morning, to fill him in on the type of input we could provide in the afternoon session so that he could be better prepared to assist Senator Nunn.

5. The Director will not participate in the Tuesday session as he will be out of town, but he has promised Senator Nunn that he would get together with him on this topic when he returns. Therefore, it is important that the Director be provided with the information which is developed for and results from this briefing.



Deputy Legislative Counsel

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Distribution:

Original - Subject

1 - DDO, [redacted]

1 - [redacted]

1 - NARCOG. [redacted]

1 - [redacted]

OLC/[redacted]:baa (1 Oct 76)

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## Problems Relating to Overall Narcotics Intelligence Needs

1. The CCINC member departments and agencies are a mixture of law enforcement and foreign intelligence agencies. CIA, NSA and the DIA have to observe constraints in how their information, which is obtained by sensitive sources and methods, is to be handled by enforcement agencies. Foreign intelligence information can not be utilized in prosecutions if the sources and methods are to be protected.
2. Intelligence resources necessary to support the overall narcotics control effort are not currently adequate. There has also been a lack of high-level support throughout the Government for the narcotics intelligence effort and, consequently, an imbalance in the allocation of resources between enforcement and intelligence.
3. Information management and reports evaluation have been inadequate because of the limited dissemination of DEA field information to foreign intelligence agencies; an inadequate data base and limited Federal agency access to various automatic data processing facilities; lack of adequate feedback from consumers to help collection agencies refine their targeting and requirements.
4. Operational coordination among U.S. intelligence collection and enforcement agencies is not sufficient to ensure frank and open exchanges. This is complicated by the differing missions of Intelligence Agencies and Enforcement Agencies.
5. Legal problems and restrictions stem from the need to protect sources on the part of foreign intelligence agencies whereas enforcement agencies must use information in a manner that makes it openly available to defendants and in court records. In the past year NSA has terminated direct disseminations to DEA because of this problem. (On 04 March 1976 the DEA requested a Justice Department opinion.) The Attorney General's implementing guidelines and procedures relevant to Executive Order 11905 place limitations on U.S. foreign intelligence agencies' activities related to narcotics. In addition to precluding NSA support to DEA, the AG's guidelines restrict the type of information that can be collected, retained and disseminated by CIA to law enforcement agencies, notably DEA and Customs.

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## Recommendations to Resolve Problem Areas

1. The CIA, via its participation in CCINC Working Group meetings, has recommended that the Government review its strategies with regard to international narcotics control. The major recommendation is that our efforts abroad should aim at getting foreign governments to take the major burden in prosecuting or otherwise immobilizing traffickers, with only a limited part of this effort aimed at obtaining U.S. prosecutions. If this strategy were to be implemented, the coordination and cooperation of foreign intelligence and enforcement agencies could be worked out much more easily and without the many current problems relating to protecting sources and methods.

2. Related to the recommendation above, which in effect would make international narcotics control a foreign policy action program rather than part of a program to enforce U.S. laws, is another recommendation that would include the foreign intelligence components of DEA and Customs in the foreign intelligence community. This would better facilitate the coordination of foreign narcotics intelligence programs.

3. The enforcement agencies, DEA in particular, should consider assigning additional personnel, trained in the specialized skills of collecting, reporting and analyzing information, to increase the efficiency of their overseas intelligence efforts and related processing and dissemination of information.

4. That the DCI and the Administrator of DEA request the Department of Justice to act on DEA's request for clear guidelines as to its relationship with U.S. foreign intelligence agencies, the CIA and NSA in particular.

5. CIA has formulated a proposal that would utilize satellite photography with other sources of information to be analyzed by a multi-discipline team of specialists with regard to the cultivation of opium poppies in the world. This recommendation is now under review, particularly because of manpower and funding limitations.

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<b>TRANSMITTAL SLIP</b>		DATE
TO: <input type="text"/>		
ROOM NO.	BUILDING	Executive Registry
		76-3612
REMARKS		
<p>Please let me know how many are needed to cover these topics and whether there should be representation from both DDI and DDO and who they will be. Also, re paragraph 4, can you give me a little assistance so I can help <input type="text"/> shape the session?</p> <div style="border: 1px solid black; height: 40px; width: 150px; margin: 10px auto;"></div>		
FROM:		
ROOM NO.	BUILDING	EXTENSION

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STATINTL

FORM NO. 241 REPLACES FORM 36-8 WHICH MAY BE USED.

(47)

EXECUTIVE REGISTRY FILE OLC

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OLC #76-280

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2004/12/20 : CIA-RDP79M00467A000400030010-4

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Deputy Legislative Counsel

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Original - Subject

1 - DDO. [redacted]

1 - [redacted]

1 - NARCOG. [redacted]

1 - [redacted]

OLC [redacted] baa (1 Oct 76)

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**CONFIDENTIAL**

## ROUTING AND RECORD SHEET

Executive Registry  
 76-3612/3  
 OLC#76-2869

SUBJECT: (Optional)

Briefing of Senator Nunn and Staff Members of the Senate Permanent Subcommittee on Investigations

FROM:

C/P&CS/NC  
 2 E 14  
 Hqs.

EXTENSION

NO.

DATE

06 October 1976

STATINTL

TO: (Officer designation, room number, and building)

DATE

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

RECEIVED

FORWARDED

1. C/P&CS  
 2 D 48  
 Hqs.

6 OCT 1976

*[Handwritten initials]*

1. For your information and forwarding.

2.

3. DDO  
 7 E 22  
 Hqs.

6 OCT 1976

*[Handwritten initials]*

3. For your information and forwarding.

4.

5. DDI  
 7 E 44  
 Hqs.

9/7/76

*[Handwritten initials]*

5. For your information and forwarding.

6.

7. OLC  
 7 D 35  
 Hqs.

9/7

*[Handwritten initials]*

7. For your information and forwarding.

8.

9. SA/ DCI  
 7 E 12  
 Hqs.

*[Handwritten initials]*

9. The attached memorandum is forwarded for your information.

10.

11.

12.

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14.

15.

STATINTL

FOR HAND CARRY, PLEASE CALL MAGGIE ON EXT. ☐

OLC

## ROUTING AND RECORD SHEET

SUBJECT: (Optional)

FROM:

Legislative Counsel

EXTENSION

NO.

STATINTL

1976

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1.

Director

2.

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15.

The attached relates to the telephone call you received from Senator Nunn on the narcotics and insurgency situation in [redacted] I believe you wanted to call Senator Nunn back and paragraph four of the memo suggests some points for your conversation with him.

George L. Cary  
Legislative Counsel

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8 Oct

OLC